THURSTON COUNTY COMPREHENSIVE PLAN UPDATE

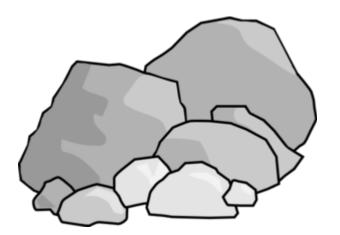
BOARD OF COUNTY COMMISSIONERS - MAY 15, 2018





OVERVIEW

- > Staff are requesting a decision from the BoCC on the **SCOPE** of the Mineral Lands Designation Criteria and associated Map.
- > This is not the final say on Mineral Lands. Policies will be covered as part of Chapter 3 of the Comprehensive Plan Update.



NATURAL RESOURCE INDUSTRIES GOAL

"The following goals are adopted to guide the development and adoption of comprehensive plans and development regulations:

...(8) Natural resource industries. Maintain and enhance natural resource-based industries, including productive timber, agricultural, and fisheries industries. Encourage the conservation of productive forestlands and productive agricultural lands, and discourage incompatible uses."

- 36.70A.020 RCW

"Successful achievement of the natural resource industries goal...requires the conservation of a land base sufficient in size and quality to maintain and enhance those industries and the development and use of land use techniques that discourage uses incompatible with the management of designated lands."

- WAC 365-190-070

MINERAL RESOURCE LANDS

Project Steps for Mineral Resource Lands						
I. Identify and classify	Develop a countywide inventory based on geologic data on the location and extent of mineral deposits, existing land uses, and other factors. These areas are categorized based on their quality, using available data from DNR, USGS, and others					
2. Designate	Identify priority areas where high quality mineral resources are available and compatible with existing land use patterns and other criteria.					
3. Conserve	Establish policies that ensure future land uses will be compatible with mineral extraction in designated areas.					
4. Permit	New mining operations planned in areas designated as mineral resource lands will still need to be reviewed before they are permitted to operate. Mining activities must abide by all relevant state and local regulations, including environmental rules.					

THURSTON COUNTY MINERAL LANDS: A HISTORY

I 990 Growth Management Act



1993

Thurston County establishes designation criteria for mineral lands in the Comprehensive Plan

2003

BoCC places moratorium on new designation of mineral lands Establishes Task Force



2010 Weyerhaeuser Co, et al submit challenge to Growth Management Hearings Board

(GMHB)





2010 County ad

County adopts
revised criteria for
mineral lands
designation, excluding
forest lands and most
critical areas

THURSTON COUNTY MINERAL LANDS: A HISTORY

2011
GMHB rules that
County must
reconsider its
designation criteria

2012
GMHB rules that
County must
reconsider exclusions
of forest lands and
critical areas

2013
GMHB rules County's designation criteria is in compliance, and will be mapped during the Comprehensive Plan Update











2012
County adopts
amended designation
criteria, further
specifying reasoning
for excluding forest
lands and specific
mineral lands

2013
County adopts
revised criteria for
mineral lands
designation, removing
exclusions of forest
lands and most critical
areas*

THURSTON COUNTY MINERAL LANDS: RECENT HISTORY

Early 2017

BoCC approves Scope of Work for Comprehensive Plan Update Jan-Aug 2017 AESI Maps MRL Inventory April-Nov 2017 MRL Focus Group Convened

OI7

June 2017
PC Work Sessions
on Mineral Lands
start

Oct 2017
Staff ask PC for
Recommendation
on Scope of
Designation
Criteria

March 2018
PC Public Hearing
on MRL Scope
Options

Future!

MRL Policies
Chapter 3
Dev Code

CLASSIFICATION & DESIGNATION FACTORS: MINIMUM GUIDELINES

- Geology: depth and quality of resource and characteristics of resource site
- Projected life of the resource
- Resource availability and needs in the region
- Accessibility and proximity to point of use or market
- Energy costs of transporting materials
- Proximity to population areas
 - General land use patterns
 - Availability of utilities, including water supply
 - Surrounding parcel sizes and uses
 - Availability of public roads and public services
 - Subdivision and zoning of small lots

"Counties and cities must designate known mineral deposits so that access to mineral resources of long-term commercial significance is not knowingly precluded. Priority land use for mineral extraction should be retained for all designated mineral resource lands."

- 365-190-070 WAC

DESIGNATION: KEEP IN MIND

- WAC 365-I 90-040: Overlapping designations. The designation process may result in critical area designations that overlay other critical area or natural resource land classifications. Overlapping designations should not necessarily be considered inconsistent. If two or more critical area designations apply to a given parcel, or portion of a given parcel, both or all designations apply.
 - If a critical area designation overlies a natural resource land designation, both designations apply. For counties and cities required or opting to plan under the act, reconciling these multiple designations will be the subject of local development regulations.
 - If two or more natural resource land designations apply, counties and cities must determine if these designations are incompatible. If they are incompatible, counties and cities should examine the criteria to determine which use has the greatest long-term commercial significance, and that resource use should be assigned to the lands being designated.
- WAC 365-190-070 (4)(d): In designating mineral resource lands, counties and cities must also consider that mining may be a temporary use at any given mine, depending on the amount of minerals available and the consumption rate, and that other land uses can occur on the mine site after mining is completed, subject to approval.

EXISTING DESIGNATION CRITERIA

Minimum Designation C		
1. Mineral Deposits	Should contain deposits based on USGS maps, DNR permits, or site specific geologic information	This information is being provided/updated in the inventory
2. <u>Location</u>	 I,000 ft from public preserves, urban growth areas (UGAs) residential areas with existing densities > 1/5 60% of area within 1,000 ft of a proposed site must have parcels of 5 acres or larger (excludes applicant) 	
3. Min Site Size	5 acres	
4. Marketability	Mineable, recoverable, marketable	
5. LTA and Historic	Long-term agriculture lands and historic/cultural sites are excluded	
6. <u>LTF</u>	Long-term forestry lands may be co-designated	

EXISTING DESIGNATION CRITERIA:TC CODE (20.30B)

Minimum Designation Crite							
Most Criteria are the same as in the Comprehensive Plan							
EXCEPTION Critical Areas	 Site does not contain the following critical areas: Zone 1 or Zone 2 areas for Group A public water systems, Class 1 or 2 wetlands or their buffers, FEMA 100-year floodplains, habitat areas for threatened or endangered species or their buffers Site is located away from geologically hazardous areas (steep slopes) 	A full critical area review is done at the time of application.					

Critical Area exclusions are NOT currently in Chapter 3 of the Comprehensive Plan

PLANNING COMMISSION DESIGNATION CRITERIA SCOPE OPTIONS

Option I.Adopted Current Designation Criteria

Option I reflects the Current Criteria in Chapter 3 of the Comprehensive Plan

- Map Ia. Does NOT co-designate agricultural lands
 - At some point, may require that the county do an economic study to determine what resource designation to apply where LTA overlaps with MRL
- Map 1b. Co-designates Agricultural Lands

DESIGNATION CRITERIA SCOPE OPTIONS

Option 2. All Exclusionary Criteria (Narrow Approach)

Would require the county to conduct extensive, countywide biological and other studies to serve as the basis of criteria. This is beyond the current scope of the Comprehensive Plan Update and would require approval from the Board of County Commissioners.

- Map 2a. Does NOT co-designate agricultural lands
 - At some point, may require that the county do an economic study to determine what resource designation to apply where LTA overlaps with MRL
- Map 2b. Co-designates Agricultural Lands

DESIGNATION CRITERIA SCOPE OPTIONS

Option 3. Blended Criteria

Limits exclusionary criteria to current, adopted criteria and to those additional criteria for which the county has high-quality, countywide data (i.e., Flood Zones, Marine Shoreline Hazard Areas, and Mima Mounds).

- Map 3a. Does NOT co-designate agricultural lands
 - At some point, may require that the county do an economic study to determine what resource designation to apply where LTA overlaps with MRL
- Map 3b. Co-designates Agricultural Lands

PUBLIC COMMENTS

- 15 People testified at March 7 Public Hearing
- 41 written comments
- Themes
 - Supporting Option I because it best meets state regulations
 - Supporting Option 2 because it provides best "up-front" protection of the environment and/or specific critical areas
 - Supporting all "A" options, and continue not co-designating Agricultural Lands
 - Concern that Option 3 "review area" misleads people into thinking other areas won't need review
 - Request to remove existing criteria for 1,000 foot buffer setback from UGAs and public parks and preserves, and set this at the permit stage
 - Request to exclude Capitol Forest from designation as a "public park or preserve"
 - Request to designate all DNR lands, including Capitol Forest
 - Concern about protections at the permitting stage and cumulative impacts on rural character and environment

BOCC DECISION

- I. Direct staff to move forward with Mineral Lands Policies based on Planning Commission Recommended Designation
 - Policies and Mineral Lands map will get a public hearing and comment period as part of Comprehensive Plan
 Update Chapter 3
- 2. Request additional analysis to support different criteria (Option 2 or other)
 - Beyond the current scope of work; would require additional funding, and delay adoption of the Comprehensive Plan Update
- 3. Hold a public hearing, similar to Planning Commission
 - Would delay adoption of the Comprehensive Plan Update beyond 2018

Questions?

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DESIGNATION CRITERIA OPTIONS - UPDATED

	Current MRL Designation	2017 Inventory	Мар Ia	Map Ib	Мар 2а	Map 2b	Мар За	Map 3b
Total Acres	5,623	189,475	141,331	143,391	107,447	108,110	135,765	137,492
% of Inventory	n/a	-	75%	76%	56%	57%	72%	73%
% of LTA	n/a	n/a	n/a	13%	n/a	4%	n/a	11%
Aggregate supply est*. (billion tons)	-	6.1	2.9	3.0	1.0	1.1	2.5	2.6
Years supply	-	600	300	314	109	113	257	269

^{*}Very rough estimate – uses an average estimate to convert cubic yards of material to tons. Any specific mining proposal would be subject to state and local regulations that could limit extraction potential on a particular site.